

- (1). LIEUTENANT GENERAL C. P. CABELL, The Acting Director of Central Intelligence, Washington, D. C.
- (2). "Foreign Police Forces -- A Main Target of International Communism"
- (3). 63rd annual conference of the International Association of Chiefs of Police, Conrad Hilton Hotel, Chicago, Illinois
- (4). 11:05 a.m. CDT, Mon. Sept. 10, 1956

My appearance before this body of distinguished police representatives of the free world fulfills a boyhood ambition of mine. My father spent a good part of his life as a Deputy United States Marshal in the old Indian territory and as a Texas Sheriff. He raised me to have a feeling of great respect for the police official. And my own experiences and observations during my career have caused my original childhood respect to grow to mature proportions. So this association with you here today is a very pleasant one for me.

My subject, through the necessities of these troubled times, is a most unpleasant one. I am imposing it upon you as officials of the free world's police, in the hope that you will carry its message back to the general public from whom you receive your support, and for whom my remarks are particularly appropriate.

You are, of course, experienced in dealing with the various cankers in society which form a threat to our continued progress and happiness. I believe I am right in saying that most of these malicious growths are social in origin,

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and limited in effect. However, there is one which is of alien birth, and its malignant effect is destructive of free society. I refer to International Communism, directed from Moscow.

This is not a new threat; it has been with us for something like forty years. Sometimes it has been clumsy and obvious, and thus relatively easy to combat. More often it has been subtle, disguised and elusive.

We have just witnessed one of the most startling of its many about-faces. After years of dealing with an aggressive, rude and blatantly hostile Soviet government, we are told that the old order has yielded place to a new. Soviet leaders make friendly tours of non-Communist countries; reductions in Soviet military forces are announced; visits to the Soviet Union are encouraged; propaganda diatribes against the United States are modified; it is said that Communists seek power only through parliamentary means; and finally, the Soviet leaders evince hurt surprise when the purity of their motives is doubted.

But what has really changed? Is it the basic Communist purpose? Communist strategy? Or is it only the atmosphere that is different? Without going into detail which would lead me too far from the main subject, I estimate that the change has been about seventy-five percent atmospheric, about twenty-five percent tactical, with zero modification of the basic structure and purpose of Communism.

This new atmosphere has a climate more than ever conducive to evil and destructive purposes. Its lulling warmth and obscuring haze can nurture a vigorous and flexible softening-up campaign, designed to facilitate eventual seizure of power when, on a future day, the wind will blow suddenly in just the right direction for them to do so. Thus, there are grave security implications in this so-called co-existence.

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Civilian police throughout the free world are a primary target for Communist infiltration and subversion. One needs to look no further than Communist literature to find damning evidence in this regard. Lenin, -- mark you, not Stalin -- in instructing the International Communist movement in the art of subversion, advised every Communist Party that, quote, "Illegal work is particularly necessary in the Army, the Navy, and the Police." Unquote. Another Communist precept is that a vital purpose of Communist subversion efforts prior to actual takeover is, quote, "To destroy the functioning of the government's military and police arms." Unquote.

In a pamphlet entitled "Communist Violence in India," the Government of India published Communist Party directives exposing terror activities against the police. These read in part, quote, "Every day practical exercises on silent killings must be done, one party attacking the police stations and another defending.... The activities of the guerrillas mean the raiding of police stations." Unquote. It is not necessary for me to continue with other examples.

As a rule, in order to damage and destroy a police force through massive infiltration, the Communists employ two basic methods, sometimes simultaneously. First they infiltrate from the top. They seek to control the Ministry which governs the police; in most countries this is the Ministry of the Interior. Then they proceed to pack the Ministry and the police forces, and to fire recalcitrant non-Communists. This is the method used by the Communists when the Party gain power through parliamentary means, join a popular front government, or are directly supported by a Communist occupation force.

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For example, in Czechoslovakia it took a Communist Minister of the Interior only three years, from 1945 to 1948, until he could deliver to the Communist Party a completely "reorganized" -- that is, Communist-controlled -- police force. When he was ready, the Communist Party seized power.

From April to December 1945, under the quadripartite arrangement, the Soviet occupation forces were the predominant governing and administrative element in Austria, and a leading Communist acted as Minister of the Interior. When the legitimate Austrian government was installed, it found that a majority of its total police force of about 11,000 men were Communists, and that the non-Communists in the force had been brow-beaten and discouraged. Great, indeed, was the damage done to the police in a few months, and a new force had to be created.

A similar situation developed in Italy when the Communist Party participated in the government from 1945 to 1947. Through pressure, manipulation, and political influence, it succeeded in placing their ex-partisans in the police. After the Communist Party lost its position in the government, the new regime faced the job of cleaning out no less than 15,000 Communist policemen and officials.

The Communists are employing every strategy to gain control at the top. They place much hope in their new formula which can be simply stated -- International Communism minus Stalin equals Popular Front Government plus Police Control.

The second method which Communists use to infiltrate police organizations is from below, namely secret penetration at the base of the organization -- the rank and file and the intermediate levels of supervision. The classical

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example of this method is found in the German Communist Party of the pre-Hitler days. The Communists set up a secret conspiratorial organization called the Anti-Military Apparat which in fact conducted, under Soviet supervision, industrial espionage and penetration of armed forces and opposition parties. They included two specific sections to work against the German police. One section was charged with demoralization and subversion of the police. It propagandized Communism and persuaded policemen to work for the Party. The other had a counter-intelligence function and protected the Party against police penetration and counter-action.

Lest you think this example remote, our friends from Iran can give it a modern ring. In August 1954, the Iranian authorities uncovered and destroyed an extensive secret apparatus of the Communist Party of Iran, which had worked into the armed forces, with heavy emphasis on police and gendarmerie infiltration. Its purpose was to establish secret cells; to recruit for the Party; to conduct espionage against military and particularly against police targets; and finally, to prepare for the overthrow of the regime. When uncovered, the apparatus had more than 400 secret members. It was in possession of detailed information about the strength and disposition of police. It had files on confidential police directives about impending arrests and surveillance as well as police bulletins and data on arms and ammunition.

This second method, infiltration at the base, is often paralleled by the attempted undermining of trade unions. In those unions controlled by the Communists, they have organized special units for public employees for the purpose of inciting disruptive strikes and alienating the public servant by playing up his economic grievances. They oftentimes seek to gain their ends

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by individual intimidation. In this connection, the new department of the Soviet-controlled World Federation of Trade Unions bears watching. It is named "Trade Union International of Public and Allied Employees."

There are many fine members of police forces in other lands who are fully aware of these Communist methods and who are courageously combatting them in defense of a free way of life for their countrymen. Some of these police officials are in our audience here today. Gentlemen, these people are going to have a continued up-hill fight, and it is fraught with tremendous obstacles and pressures. They are going to need help -- lots of it. The exchanges of experience and ideas that come out of gatherings like this one certainly are positive steps in this direction.

Another aspect of our subject which is of particular interest to me is Soviet intelligence collection in foreign areas. (As you know, the Central Intelligence Agency is concerned solely with foreign areas.) Soviet intelligence collection is often a by-product of the processes I have already discussed. For example, Wilhelm Dollmaier, who had been a member of the German Communist Party since 1932, found employment in 1945 with the Stuttgart police as a photographer. In February 1952, he was discharged because he was found to have prepared photocopies of confidential police documents for a member of the West German Communist Party.

It was later reported that Dollmaier had used the police photographic laboratory not only to reproduce police documents, but also to photograph plans and blueprints of a nearby industrial plant. This he did for an intelligence agent working under cover of an "Institute for Economic Research," an East German cover organization for Soviet espionage in West Germany. I could cite you many other similar cases.

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The lessons such disclosures teach, is simply that there must be a very close link between intelligence organizations and internal security agencies. I should like to say at this point that the link between the Central Intelligence Agency and internal security forces -- the FBI under the Honorable J. Edgar Hoover and State and local law enforcement agencies -- is of the highest order. I would like to take this opportunity to express our appreciation for the aid you have so efficiently and unselfishly rendered on those occasions where help has been sought by the representatives of Central Intelligence.

East or West, the Communist conspiracy against the police uses identical methods. 1946 or 1956, old look or new look, the fundamental commitment of International Communism to conspiratorial work against the security and law enforcement agencies of free governments does not change. Under Lenin or Stalin or Khrushchev, Moscow remains the center, and will not tolerate any real independence in the satellites and Communist Parties. Take the case of Hungary. The top leader, RAKOSI, was recently fired in order to create the impression of change and liberalization. However, his successor, GEROE, is an old Stalinist, a former Comintern functionary, experienced in international conspiratorial work and completely loyal and subservient to Moscow.

The current Soviet strategy of reducing spiritual and political resistance to Communism, relies of course largely on undermining the spirit, effectiveness and alertness of domestic security and law enforcement agencies charged with the investigation and prosecution of Communists. Capitalizing on the present atmosphere and the deceptive positions of the 20th Congress of the Soviet Communist Party, Communists everywhere will step up their efforts to exploit

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and twist legislation to prevent or emasculate the prosecution of Communist cases. They will intensify the smear and denigration of domestic security organizations as reactionary. They will exploit economic and cultural relations with the Bloc in order to increase public pressure elsewhere for the recognition of the Communist Parties as being legal and respectable. They will increase pressure on their front organizations to move into positions of power through misuse of legitimate constitutional devices. Advice to this end to free world Communists was published in the Soviet Magazine, "Soviet State and Law", of 28 July, quote: "Even in the United States not all routes are closed to the working masses for influence on Congress and Government. The means for this lies above all through the use of constitutional possibilities existing in the states. Among these may be noted various types of so-called popular electoral laws, such as obligatory constitutional referendum, referendum of ordinary laws, and the right of recall during term of office." Unquote. Successes of these tactics may adversely affect the attitudes of people who in other circumstances would continue loyally to cooperate with the government and support the police of the free world in their activities to combat the Communists.

The dulling of public sensitivity to the Communist menace is one of the grave concerns of our time. It should be our firm conviction, however, that the international conspiracy will not succeed if it is met by an effective international counter-movement. In the vanguard of any



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such counter-movement, belong the public police forces, domestic security and intelligence services, and law enforcement agencies of the free nations.

In Communistic states the police are there to protect the government from the people. In the free nations of the world, the people look to the public police forces for protection. Since success of Communism depends upon the control of the police, you will continue to be in the first line of defense. This means more work for you -- but it also makes it clear that it is within your power to deny them success.

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